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BEFORE THE
BOARD OF REGISTERED NURSING DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA
In the Matter of the Accusation Against: Case No.: 2011-545
MICHELLE LYNN CALLAHAN 24 Valencia Avenue, Unit 1 San Rafael, CA 94901 A C C U S A T I O N
Registered Nurse No. 630418
Respondent.
Complainant alleges:
PARTIES
1. Louise R. Bailey, M.Ed., RN (Complainant) brings this Accusation solely in her
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official capacity as the Executive Officer of the Board of Registered Nursing, Department of
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official capacity as the Executive Officer of the Board of Registered Nursing, Department of Consumer Affairs. 2. On or about December 22, 2003, the Board of Registered Nursing (Board) issued Registered Nurse License No. 630418 to Michelle Lynn Callahan (Respondent). The Registered Nurse License was in full force and effect at all times relevant to the charges brought in the

JURISDICTION

- 3. This Accusation is brought before the Board of Registered Nursing (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
- 4. Section 2750 of the Code provides, in pertinent part, that the Board may discipline any licensee, including a licensee holding a temporary or an inactive license, for any reason provided in Article 3 (commencing with section 2750) of the Nursing Practice Act.
- 5. Section 2764 of the Code provides, in pertinent part, that the expiration of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary proceeding against the licensee or to render a decision imposing discipline on the license. Under section 2811(b) of the Code, the Board may renew an expired license at any time within eight years after the expiration.
- 6. Section 118, subdivision (b), of the Code provides that the suspension, expiration, or forfeiture of a license, or its suspension, forfeiture, or cancellation by order of the board or by order of a court of law, or its surrender without the written consent of the board, shall not deprive the board of its authority to take disciplinary action against the licensee.

STATUTORY PROVISIONS

- 7. Section 490 of the Code provides, in pertinent part, that a board may suspend or revoke a license on the ground that the licensee has been convicted of a crime substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued.
 - 8. Section 2761 of the Code states, in part:
- "The board may take disciplinary action against a certified or licensed nurse or deny an application for a certificate or license for any of the following:
 - "(a) Unprofessional conduct, which includes, but is not limited to, the following:
- "(1) Incompetence, or gross negligence in carrying out usual certified or licensed nursing functions.

"(d) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violating of, or conspiring to violate any provision or term of this chapter [the Nursing Practice Act] or regulations adopted pursuant to it.

"(f) Conviction of a felony or of any offense substantially related to the qualifications, functions, and duties of a registered nurse, in which event the record of the conviction shall be conclusive evidence thereof.

9. Section 2762 of the Code states, in part:

"In addition to other acts constituting unprofessional conduct within the meaning of this chapter [the Nursing Practice Act], it is unprofessional conduct for a person licensed under this chapter to do any of the following:

- "(a) Obtain or possess in violation of law, or prescribe, or except as directed by a licensed physician and surgeon, dentist, or podiatrist administer to himself or herself, or furnish or administer to another, any controlled substance as defined in Division 10 (commencing with Section 11000) of the Health and Safety Code or any dangerous drug or dangerous device as defined in Section 4022.
- "(b) Use any controlled substance as defined in Division 10 (commencing with Section 11000) of the Health and Safety Code, or any dangerous drug or dangerous device as defined in Section 4022, or alcoholic beverages, to an extent or in a manner dangerous or injurious to himself or herself, any other person, or the public or to the extent that such use impairs his or her ability to conduct with safety to the public the practice authorized by his or her license.

10. Section 4022 of the Code provides:

"Dangerous drug" or "dangerous device" means any drug or device unsafe for self-use in humans or animals, and includes the following:

(a) Any drug that bears the legend: "Caution: federal law prohibits dispensing without prescription," "Rx only," or words of similar import.

- (b) Any device that bears the statement: "Caution: federal law restricts this device to sale ""Rx only," or words of similar import, the blank to be filled in with the designation of the practitioner licensed to use or order use of the device.
- (c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006."
- Section 4059, subdivision (a), of the Code provides, in pertinent part, that "[n]o person shall furnish any dangerous drug, except upon the prescription of a physician . . ."
- Section 4060 of the Code provides, in pertinent part that "[n]o person shall possess any controlled substance, except that furnished to a person upon the prescription of a physician.
 - Section 11173, subdivision (a), of the Health and Safety Code provides:

"No person shall obtain or attempt to obtain controlled substances, or procure or attempt to procure the administration of or prescription for controlled substances, (1) by fraud, deceit, misrepresentation, or subterfuge; or (2) by concealment of a material fact."

REGULATORY PROVISIONS

California Code of Regulations, title 16, section 1442, states:

"As used in Section 2761 of the code, 'gross negligence' includes an extreme departure from the standard of care which, under similar circumstances, would have ordinarily been exercised by a competent registered nurse. Such an extreme departure means the repeated failure to provide nursing care as required or failure to provide care or to exercise ordinary precaution in a single situation which the nurse knew, or should have known, could have jeopardized the client's health

California Code of Regulations, title 16, section 1444, states, in part:

"A conviction or act shall be considered to be substantially related to the qualifications, functions or duties of a registered nurse if to a substantial degree it evidences the present or potential unfitness of a registered nurse to practice in a manner consistent with the public health, safety, or welfare. Such convictions or acts shall include but not be limited to the following:

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COST RECOVERY

Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and

DRUGS

- Abilify is the trade name for aripiprazole and is an antipsychotic medication. It is a "dangerous drug" pursuant to Business and Professions Code section 4022.
- Adderall is a brand name for a combination psychostimulant drug containing amphetamine and dextroamphetamine, is a Schedule II controlled substance as designated by Health and Safety Code section 11055, subdivision (d)(I), and is a "dangerous drug" pursuant to Business and Professions Code section 4022.
- Amphetamine is a Schedule II controlled substance as designated by Health and Safety Code section 11055, subdivision (d)(I), and is a "dangerous drug" pursuant to Business
- Buspar is the trade name for buspirone and is used to treat anxiety. It is a "dangerous drug" pursuant to Business and Professions Code section 4022.
- Lunesta is the trade name for eszopiclone. It is a sedative, also called a hypnotic, and is used to treat insomnia. It is a Schedule IV controlled substance as designated by Health and Safety Code section 11057, subdivision (d), and is a "dangerous drug" pursuant to Business
- Lamictal is used alone or with other medications to prevent or control seizures (epilepsy) in people aged 2 and older. It may also be used to help prevent the extreme mood swings of bipolar disorder. It is a "dangerous drug" pursuant to Business and Professions Code

- 23. Oxazepam is a drug which is a benzodiazepine derivative used extensively for the treatment of anxiety and insomnia and in the control of symptoms of alcohol withdrawal.

 Oxazepam has moderate amnesic, anxiolytic, anticonvulsant, hypnotic, sedative and skeletal muscle relaxant properties compared to other benzodiazepines. Oxazepam is a Schedule IV controlled substance as designated by Health and Safety Code section 11057, subdivision (d)(18), and is a "dangerous drug" pursuant to Business and Professions Code section 4022.
- 24. **Sonata** is the trade name for zaleplon. It is a nonbenzodiazepine hypnotic from the pyrazolopyrimidine class. It is a Schedule IV controlled substance as designated by Health and Safety Code section 11057, subdivision (d), and is a "dangerous drug" pursuant to Business and Professions Code section 4022.
- 25. **Temazepam** is the generic name for Restoril. It is a Schedule IV controlled substance and narcotic as defined by Health and Safety Code section 11057, subdivision (d)(24), and a "dangerous drug" pursuant to Business and Professions Code section 4022. It is generally prescribed for the short-term treatment of sleeplessness in patients who have difficulty maintaining sleep. In addition, temazepam has anti-anxiety, anticonvulsant, and skeletal muscle relaxant properties.
- 26. Valium is a trade name for diazepam, a psychotropic drug for the management of anxiety disorders or for the short-term relief of the symptoms of anxiety. It is a Schedule IV controlled substance as defined in Health and Safety Code section 11057, subdivision (d)(7), and is a "dangerous drug" pursuant to Business and Professions Code section 4022. Valium can produce psychological and physical dependence and it should be prescribed with caution particularly to addiction-prone individuals (such as drug addicts and alcoholics) because of the predisposition of such patients to habituation and dependence.
- 27. Vicodin is the brand name for Hydrocodone Bitartrate (a semisynthetic narcotic analgesic and antitussive with multiple actions qualitatively similar to those of codeine) & Acetaminophen. It is a Schedule III controlled substance pursuant to Health and Safety Code section 11056, subdivision (e), and a "dangerous drug" pursuant to Business and Professions Code section 4022.

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28. Xanax is the trade name for alprazolam. It is a Schedule IV controlled substance and narcotic as defined by Health and Safety Code section 11057, subdivision (d)(1), and a "dangerous drug" pursuant to Business and Professions Code section 4022. Xanax is used for the management of anxiety disorders or for the short-term relief of the symptoms of anxiety.

FACTUAL STATEMENT

- 29. From April 27, 2006, until December 14, 2006, Respondent was employed by Sutter Solano Hospital in Vallejo, California. She was terminated for committing acts of time card fraud.
- 30. From January 2007, until September 18, 2009, Respondent was employed by the Alameda County Medical Center in Oakland, California. She was reprimanded for tardiness, patient care issues, and absences, and then laid off.
- 31. On or about November 15, 2007, Respondent falsified a written prescription allegedly from Dr. Kimberly Henry for Lunesta 2 mg, Vicodin 500 mg, and Valium 10 mg.
- 32. On or about July 10, 2008, Respondent was detained and cited for shoplifting merchandise at Nordstrom Rack in Sacramento, California. Respondent agreed to a two-year stay away order.
- 33. On or about May 29, 2008, in the criminal proceeding *People v. Michelle Lynn Callahan*, Sacramento County Superior Court Case No. 08M04965, Respondent was convicted by a guilty plea of violating Penal Code sections 484 (Theft), a criminal offense that she committed at Gottschalk's Department Store on April 18, 2008. On or about September 12, 2008, after the completion of a court ordered theft awareness program, Respondent's conviction was dismissed under Penal Code section 1385.
- 34. On or about August 29, 2008, in the criminal proceeding *People v. Michelle Lynn Callahan*, Marin County Superior Court Case No. CR159828A, Respondent was convicted by a guilty plea of violating Penal Code sections 490.5 (Petty Theft), a criminal offense that she committed at Macy's Department Store on May 26, 2008. On or about August 29, 2009, after the completion of a court ordered theft awareness program, Respondent's conviction was dismissed under Penal Code section 1385.

and

- 35. On or about November 30, 2009, Respondent admitted to the Board's investigator that she was diagnosed with bipolar disorder and that she takes Abilify, Adderall, Buspar, Lamictal, Sonata, and Xanax as a result. However, Respondent did not provide the Board with proof of the diagnosis or any prescriptions for these medications.
- 36. On or about December 2, 2009, Respondent tested positive for amphetamines, oxazepam, and temazepam.

FIRST CAUSE FOR DISCIPLINE

(Bus. & Prof. Code §2761(a)(1) (Gross Negligence)

- 37. Respondent is subject to disciplinary action under section 2761, subdivision (a)(1), of the Code for unprofessional conduct, as defined by California Code of Regulations, title 16, section 1442, in that she committed acts of gross negligence in carrying out her usual certified or licensed nursing functions. Specifically, respondent was grossly negligent in that on the occasions more particularly set forth in Paragraphs 28 through 35, above, she committed the following acts:
- a. Passed a false, forged, and fraudulent prescription to obtain Vicodin and Valium;
 - b. Obtained and possessed controlled substances including Valium and Vicodin;
 - c. Committed repeated acts of theft, deceit, and dishonesty.

SECOND CAUSE FOR DISCIPLINE

(Business and Professions Code sections 2761(a) and 2762(a)) (Unprofessional Conduct: Obtaining and/or Possessing Controlled Substances or Dangerous Drugs)

38. Respondent's registered nurse license is subject to discipline under section 2761, subdivision (a), of the Code for unprofessional conduct, as defined by Code section 2762, subdivision (a), as more particularly described in Paragraph 30, above, in that as a result of her acquisition of Valium and Vicodin from a falsified prescription, she committed the following violations:

PRAYER WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Registered Nursing issue a decision: Revoking or suspending Registered Nurse License No. 630418, issued to Michelle 1. Lynn Callahan; Ordering Michelle Lynn Callahan to pay the Board of Registered Nursing the 2. reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3; and 3. Taking such other and further action as deemed necessary and proper. DATED: Board of Registered Nursing Department of Consumer Affairs State of California Complainant SF2010900387/ accusation.rtf